



DIGNITY
4 PATIENTS

ANNUAL REPORT
2025



CUAN
An Ghníomhaireacht um Fhoréigean Bailte,
Onéasach agus Inseabhunaithe
The Domestic, Sexual and
Gender-based Violence Agency



Idhmeannacht na Seirbhíse Sláinte
Health Service Executive

ANNUAL REPORT

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A word from our Chairperson



It is my privilege to present the 2025 Annual Report of DIGNITY4PATIENTS. Throughout the year, our organisation continued to provide specialist support, advocacy, information and accompaniment services to individuals affected by sexual abuse and inappropriate sexual behaviour within healthcare settings. At the centre of our work are the victims and survivors who place their trust in us, often after many years of silence.

Eve Farrelly
Chairperson

2025 was a year of significant impact and progress. Our team supported 335 individuals, including 45 new victims seeking assistance for the first time. Through our helpline, appointments and advocacy services, we responded to more than 4,000 individual contacts, ensuring that victims and survivors had access to information, support and pathways to justice when they needed them most.

Alongside direct service delivery, the year saw important developments in the long-standing campaign for truth and accountability regarding the abuse perpetrated by Michael Shine. Survivors demonstrated extraordinary courage by engaging publicly and directly with political representatives. Their advocacy contributed to increased political engagement and led to the proposal of a government-backed Scoping Exercise to examine options for a future statutory inquiry.

As an organisation, we continued to strengthen our operations, welcomed new staff and board members, maintained strong governance standards and ended the year in a stable financial position. These achievements reflect the dedication of our staff, volunteers, board members, funders and supporters.

While much remains to be done, particularly in relation to accountability, patient safety and access to justice, we end 2025 with renewed purpose and cautious optimism. DIGNITY4PATIENTS remains

committed to ensuring that victims and survivors are heard, supported and treated with the dignity they deserve.

Our commitment remains unwavering: to stand with victims, to amplify their voices, and to continue the pursuit of truth, justice, and accountability.

Chief Executive Officer’s Introduction



Dia daoibh, a chairde,

As I reflect on another year with DIGNITY4PATIENTS, I am once again struck by the courage of the victims and survivors who place their trust in us. Every person who contacts our service does so at an immensely difficult point in their life. To be entrusted with those experiences is both a privilege and a profound responsibility, and it remains at the heart of everything we do.

Adrienne Reilly B.A., LL.M
CEO

2025 will be remembered as the year that ended with a tiny bit of ‘hope’ on the justice journey for victims and survivors of convicted sexual offender Michael Shine. In November 2025, Minister of Health, Jennifer Carroll MacNeill, promised the victims and survivors a time-bound Scoping Exercise, led by an Attorney General-appointed Independent Facilitator. The purpose of which is to scope out a roadmap for recommendations for an ‘appropriate’ and ‘bespoke’ Inquiry.

This only came about because of the difficult decision made by six victims and survivors, Gerard Murray, Larry Torries, Ian Armstrong, Ian Russell, Cianan Murray and Peter O’Connor, forced to go public in 2024 alongside a serendipitous general election in November of the same year. These events in turn led to the promise, in late 2024, and execution in the first

half of 2025, of significant political engagements. This culminated in Minister O’Carroll MacNeill delivering on her promised Scoping Exercise.

These were not easy moments but proved deeply significant. The political engagements represented not only progress in the campaign for justice, but also the growing confidence victims have in DIGNITY4PATIENTS to provide meaningful support on this journey. Our work with victims and survivors of Michael Shine was also strengthened by valuable partnerships and expertise, including the support of Phoenix Law Solicitor, Diarmuid Brecknell, and Professor James Gallen from Dublin City University. We are also grateful to journalist Saoirse McGarrigle (PhD Candidate, DCU), whose reporting allowed victims to share their stories with care and dignity.

I would also like to warmly welcome Janet Mulroy and Aisling McGee to the DIGNITY4PATIENTS team, as well as recognise the hard work and support of our Operations Manager, Philip O’Donoghue who worked in the early part of the year covering many roles during the staff transition phase.

My sincere thanks also go to our active and dedicated Board, Chair Eve Farrelly, Barbara O’Shea, Cecilia Ní Choileáin BL, Treasurer Paul Farrell, Gary Rutledge, Melissa Agnew, and our floating volunteer Laura Hale, as well as the many expert advisers who assisted us during 2025. I also extend thanks to our funders, the HSE and CUAN, for their continued and critical support.

Most importantly, I want to thank the victims and survivors of sexual violence who continue to place their trust in us. Your courage shapes this organisation every day. It is a privilege to walk alongside you, and we remain steadfast in our commitment to support you in your pursuit of truth, justice, and accountability.

Year in Review

Key Achievements of 2025

Making a Meaningful Difference

Throughout 2025, our organisation remained committed to supporting victims and survivors, advocating for their rights, and delivering high-quality services. Thanks to the dedication of our team and the trust placed in us by those we support, we achieved significant milestones across service delivery, legal advocacy, organisational growth, and policy influence.

Our Impact

Every statistic represents a person, a family, or a community seeking support. During 2025, our helpline responded to more than 4,000 enquiries, while our dedicated team provided direct support to 335 victims and survivors through appointments, advocacy, and accompaniment services.

Our legal advocacy remained a key focus, with support provided across 36 active criminal cases and 27 active civil cases, ensuring survivors received informed guidance throughout often complex legal processes.

To strengthen our capacity, we welcomed two new staff members, recruited to fill our two vacant advocacy team posts. Thus, allowing us to respond to the ever-increasing demand for support, information and advocacy.

Importantly, our advocacy efforts also contributed to securing a significant commitment from Government, reinforcing our role in driving meaningful change for victims and survivors.

As we reflect on 2025, we are proud of what has been achieved and remain committed to building on this momentum to deliver even greater impact in the year ahead.

2025 at a Glance



Client Services Overview

DIGNITY4PATIENTS provides Support, Advocacy and Information (SAI), and accompaniment services to individuals who have experienced sexual abuse or inappropriate sexual conduct while receiving care in a healthcare setting. We currently provide SAI to hundreds of victims and survivors of Michael Shine, a former surgeon and convicted sexual offender. We also provide SAI to patients or healthcare service users who are subjected to sexual abuse or inappropriate sexual behaviour in hospitals, psychiatric settings, treatment rooms, nursing homes and other healthcare or care environments. Our work is rooted in a commitment to upholding the dignity, rights and well-being of victims and survivors of all sexual abuse in health care settings in Ireland.

Our service is victim-centred and trauma-informed, supporting individuals at different stages of their journey. We provide practical and emotional support, information, advocacy, and accompaniment through legal, medical, and statutory processes. We also recognise the wider impact of abuse and support family members and next of kin as secondary victims.

Throughout 2025, DIGNITY4PATIENTS continued to see the deep trust that victims and survivors place in our service. This was reflected not only in those who sought direct support but also in the growing number of victims who engaged in advocacy, public awareness, and political engagement. Supporting victims through

these important and often difficult steps remained a central part of our work during the year.

Alongside direct client support, DIGNITY4PATIENTS continues to engage with key agencies and institutions to advocate for justice, accountability, and the prevention of abuse within healthcare settings, including the Health Service Executive (HSE), the Department of Justice, the Medical Council, The Nursing and Midwifery Board of Ireland, An Garda Síochána, the Office of the Director of Public Prosecutions (DPP) and the Divisional Protective Services Units (DPSU) to name a few. Through this work, and through our participation in wider national forums, we remain committed to ensuring that victims are heard, supported, and treated with the dignity they deserve.

DIGNITY4PATIENTS is also a member of the Victims Forum and the Domestic, Sexual and Gender Based Violence Forum via the Department of Justice/CUAN.

We are a member of the All-Ireland Network on Sexual Violence Research (AINSVR), based at the University of Limerick.

We also have strong stakeholder relationships with One in Four and Rape Crisis Ireland.

Helpline Engagement

In 2025, DIGNITY4PATIENTS continued to provide a vital first point of contact for individuals and families affected by sexual abuse within healthcare and other care settings. For many victims and survivors, contacting our helpline is the first time they have disclosed what happened to them. These first conversations are often deeply difficult, shaped by trauma, fear, shame, and years of silence. As such, the importance of a safe, compassionate, and trusted response cannot be overstated. The trust placed in DIGNITY4PATIENTS at these moments is something we deeply value and work hard to honour.

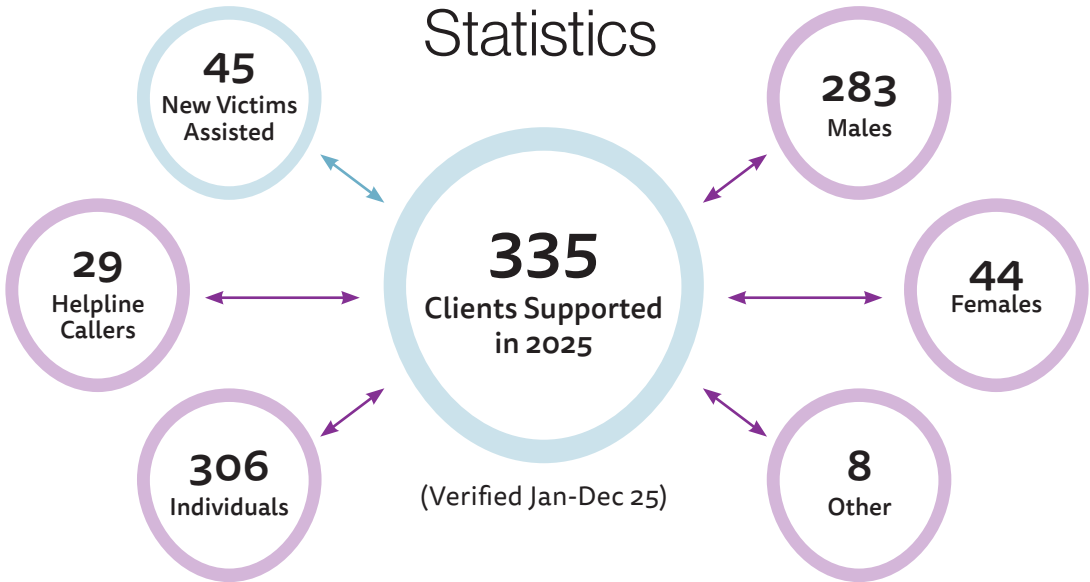
In 2025, we also saw growing confidence among victims and survivors of Michael Shine coming forward, with many choosing to engage more actively in advocacy and public awareness after first making contact through our service. This reflects the importance of specialist, trauma-informed support in helping victims feel heard, informed, and empowered.

The continued disclosures of sexual abuse and inappropriate sexual behaviour within healthcare settings remain a stark reminder of the need for clear reporting pathways, accountability, and patient safety protections. DIGNITY4PATIENTS remains committed to ensuring that victims are supported from their very first contact with our service and throughout every stage of their journey.



(Verified Jan-Dec 25)

Statistics



Criminal Justice

Just like 2024, in 2025, DIGNITY4PATIENTS remained deeply concerned by the continued delays and barriers faced by victims and survivors engaging with the criminal justice process. As well as victims pursuing new prosecutions in relation to convicted sexual offender and former surgeon Michael Shine. While some victims came forward to make complaints to An Garda Síochána, the process of giving a statement and progressing investigations remained slow, difficult and at times deeply frustrating for those involved.

For many victims and survivors, the decision to make a Garda statement is a significant and courageous step. It often requires revisiting traumatic experiences that have remained unspoken for many years. Delays in arranging interviews, taking statements, and progressing cases can have a serious emotional impact, leaving victims feeling uncertain, retraumatised, and increasingly doubtful that their experiences will ever be meaningfully addressed through the criminal justice system.

DIGNITY4PATIENTS is also concerned by the ongoing delays in the completion of Garda investigations and in the submission of investigation files to the Director of Public Prosecutions (DPP). For victims who have already waited decades to be heard, these prolonged processes further compound feelings of injustice and institutional failure.

These concerns are heightened by the shadow cast by the 2021 Court of Appeal judgment, which has had profound implications for the prosecution of historical sexual abuse cases involving Michael Shine. The Director of Public Prosecutions over reliance on the application of the principle in the 2021 judgement of “wholly exceptional circumstances,” alongside issues such as delay, age, health, and the historical nature of the allegations, continues to raise serious concerns as to whether any future prosecutions in these cases will be instructed from their office.

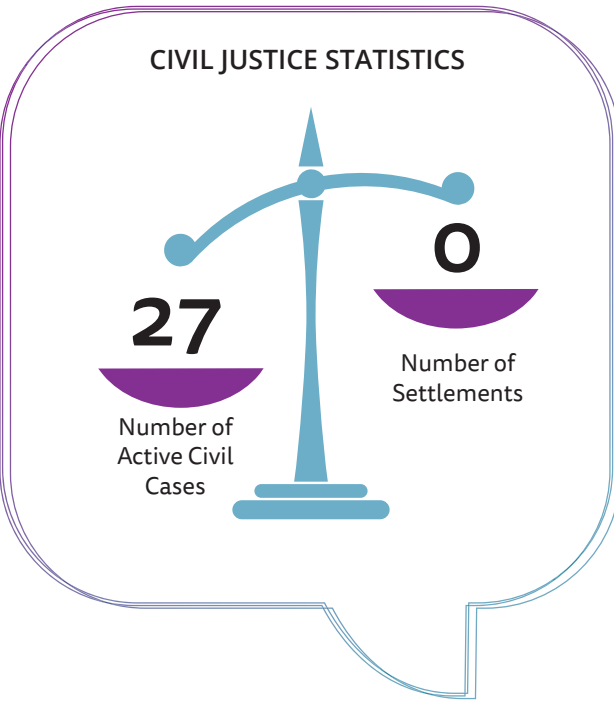
At the end of 2024, the Irish Human Rights and Equality Commission confirmed that the victims and survivors had grounds to pursue a case under its Section 40 application process concerning the DPP’s failure to prosecute cases. However, the Commission then stated that it did not have the funds to support such litigation in 2025. This issue was subsequently raised by the victims and Dignity4Patients in meetings with the Taoiseach, Micheál Martin, and the Minister for Health, Jennifer Carroll MacNeill. Despite these engagements, the matter remains at a deadlock.



As a result, many victims and survivors have little confidence that the criminal justice system alone can deliver the truth, accountability, and justice they deserve. It remains the view of many that only a Commission of Investigation or full Statutory Public Inquiry can properly examine the scale of abuse, the systemic failures that enabled it, and the repeated failings of State bodies in responding to victims over many years.

Civil Justice

In 2025, DIGNITY4PATIENTS continued to support victims and survivors navigating the complex and often painfully slow civil justice process. To date, over 200 survivors of Michael Shine have received settlements for the abuse they endured. Yet these outcomes were achieved only after decades of lengthy legal battles, often compounded by delay tactics by Allianz, the insurers for the Medical Missionaries of Mary, and the legal teams representing former surgeon Michael Shine. For new victims still awaiting resolution, anxiety and frustration remain high.



Many survivors continue to experience deep disappointment with the civil process. While financial settlements provide some acknowledgment of harm, they cannot replace the truth, recognition, or accountability that victims seek. The drawn-out nature of proceedings, coupled with the absence

of admission of responsibility or meaningful institutional acknowledgment, reinforces the need for systemic reform. Survivors consistently point to a Commission of Investigation or Statutory Inquiry as the model that could deliver more timely, transparent, and just outcomes, including avenues for civil redress within a coordinated framework.

One important mechanism in 2025 remains the indemnity fund established for victims. This fund is still untouched, carefully invested, and continues to accrue interest. DIGNITY4PATIENTS continues to highlight the fund’s availability on behalf of victims. In situations where civil justice fails or insurers refuse to pay out, this fund may be the only assurance that survivors can still obtain the justice and redress they deserve.

We also extend our sincere thanks to Pearse Meighan Solicitors and their staff, whose dedication, expertise, and care have been invaluable in assisting victims to pursue civil redress. Their commitment ensures that survivors receive the legal guidance and advocacy they need during these challenging proceedings.

DIGNITY4PATIENTS remains unwavering in our commitment to victims and survivors. We continue to provide support, information, and advocacy throughout these prolonged proceedings. For many survivors, the journey through civil justice remains exhausting and disheartening, but our organisation stands beside them every step of the way, ensuring their voices are heard, their rights are protected, and their claims remain valued and preserved for the future.

Commision of Investigation (Public Enquiry)



Throughout the year, DIGNITY4PATIENTS continued to stand alongside victims in their courageous advocacy for a Commission of Investigation / Statutory Public Inquiry. After decades of silence, new victims chose yet again to go public — speaking to political representatives, media outlets, and directly in Dáil Éireann, and even addressing the Taoiseach and Minister for Health. Their bravery brought the issue into the national spotlight once again and demanded recognition, accountability, and systemic change.

Victims' voices, amplified by DIGNITY4PATIENTS, forced the conversation into the public and political sphere, highlighting that piecemeal responses, delays, and bureaucratic inertia are wholly insufficient for addressing decades of abuse and systemic failure.

A particularly powerful milestone was the victim presentation early in 2025 in Dáil Éireann, facilitated by Drogheda TD Joanna Byrne, where victims spoke directly to TDs and Senators about the sexual abuse they suffered and the need for a full statutory public inquiry. In the following weeks, victims and survivors were invited to extensive meetings with the Taoiseach, Micheál Martin, the Minister for Health, Jennifer Carroll MacNeill and their officials. Further meetings took place with Party Leaders, Ivana Bacik, Mary Lou McDonald and David Cullinane TD. All of these meetings were only possible by the hard work and participation of local TD's and Drogheda Senator, and we therefore would like to extend our gratitude to Joanne Byrne TD, Erin McGreehan TD, Ged Nash TD, Paula Butterly TD and Senator Alison Comyn for their tireless cross-party engagement with victims and survivors and DIGNITY4PATIENTS during 2025 to get to this stage.

Through all of this sustained advocacy, the end of 2025 saw a breakthrough: the proposal by the Minister for Health, Jennifer Carroll MacNeill, of a Scoping Exercise as a pathway towards finding an 'appropriate' and 'bespoke' full statutory public inquiry. While this represents an important step, it is only the beginning. Victims have waited far too long for truth and accountability. A Scoping Exercise must now lead decisively to a full, independent inquiry — one that examines what went wrong, holds institutions to account, and ensures that such failures are never repeated.

DIGNITY4PATIENTS warmly welcomes the efforts of Minister for Health Jennifer Carroll McNeill in driving the Scoping Exercise over the line at the end of 2025. Her commitment to victims and to advancing this critical process offers hope that political promises can translate into meaningful action. We remain steadfast in supporting victims every step of the way

Other Work

Victims and survivors of sexual abuse within healthcare settings continue to show extraordinary courage in speaking out and demanding meaningful reform. For those impacted by the abuse perpetrated by Michael Shine, the pursuit of justice is not only personal — it is a call for a safer, more accountable healthcare system for future generations.

At DIGNITY4PATIENTS, we believe that safeguarding must extend beyond policy statements and become embedded in every level of healthcare practice. Survivors consistently remind us that when complaints are ignored, minimised, or delayed, the harm is multiplied. A healthcare system grounded in dignity, transparency, and accountability must ensure robust safeguarding procedures, independent oversight, timely investigations, and meaningful sanctions where abuse or professional misconduct occurs.

Alongside supporting 405 victims and survivors connected to the Michael Shine case, we also provided support, advocacy, and information services to 73 individuals who disclosed more recent incidents of sexual abuse or inappropriate sexual behaviour within healthcare settings over the last five years. Many of these individuals require assistance navigating criminal investigations, civil proceedings, Medical Council complaints, counselling referrals, and other complex support pathways.

Across Ireland and internationally, increasing numbers of survivors are finding the confidence to come forward and share their experiences. Public awareness, media reporting, and survivor-led advocacy continue to expose the devastating impact of institutional failures and the urgent need for stronger patient protections. Survivors are not only seeking justice for themselves but are also demanding systemic change to ensure that future patients are protected from abuse.

This work remains highly specialised, complex, and resource intensive. Securing adequate and sustained funding from the HSE and CUAN remains essential to ensuring that survivors continue to have access to independent advocacy, support, and information and accompaniment services.

Our work continues to be informed by the principles of the EU Victims' Rights Directive and the Victims' Charter. We remain committed to a human rights-based approach that places dignity, safety, bodily autonomy, and survivor voice at the centre of every engagement.

Throughout 2026, we will continue to engage with politicians, policymakers, healthcare providers, regulators, and community organisations to advocate for systemic reform, stronger safeguarding measures, improved patient safety protocols, and greater institutional accountability across the healthcare system.

Service Delivery Outcomes

Patient Safety & Prevention

DIGNITY4PATIENTS has witnessed the serious harm that can result when even a small number of individuals breach professional boundaries. Our experience supporting patient victims and survivors of sexual violence in the healthcare system has shown that, when such behaviour goes unchecked or is inadequately investigated, it can lead to devastating and widespread consequences.

Allegations of sexual abuse must always be treated with seriousness, compassion, and commitment to thorough investigation, regardless of the accused's status or the influence of their employer. Upholding dignity and respect for all parties involved should be the foundation of every response.

The ongoing lack of governmental will to review cases of wide-scale systemic patient abuse and publish findings, such as in the case of sexual offender Michael Shine, sends a deeply troubling message. This approach only deepens the feelings of confusion, isolation, and injustice experienced by victims and survivors.

This must become the core standard by which all statutory agencies operate, to ensure that sexual abuse within the Irish healthcare system is fully confronted and eradicated.

“For the first time in a long time, I feel like I’ve taken back some of the power I thought I’d lost forever. Whatever the outcome, I know I’ve done the right thing by taking action with the support of DIGNITY4PATIENTS - and that means everything.”

“One of the greatest comforts is knowing I can always pick up the phone and call DIGNITY4PATIENTS. Your support has been constant, and knowing you’re there for me has made all the difference in my life.”

Feeling Heard & Supported

“I genuinely don’t believe I could have moved forward without the support I received from DIGNITY4PATIENTS. The counselling referral has made a real difference - not only in my life, but in the life of my family as well. I am truly grateful for everything you have done.”

Governance

The Board of DIGNITY4PATIENTS remains fully committed to maintaining the highest standards of governance, transparency, and accountability in accordance with the Charities Act and the Charities Regulator’s Governance Code. Strong governance continues to be central to the integrity, sustainability, and effectiveness of our organisation.

As an organisation supporting victims and survivors of abuse within healthcare settings, we recognise the importance of building and maintaining trust at every level of our work. Survivors, funders, stakeholders, and the wider public must have confidence that our services are delivered with professionalism, independence, compassion, and accountability.

Throughout 2025, the Board continued to review and strengthen governance structures, operational procedures, and organisational oversight to ensure the organisation remains responsive to the evolving needs of survivors and aligned with best-practice standards.

As demand for our services continues to grow, securing and strengthening core funding from the HSE and CUAN will remain critical to sustaining and expanding our work. Continued investment in independent survivor support and advocacy services is essential if victims and survivors are to receive the support, information, and justice pathways they deserve.

Looking ahead, DIGNITY4PATIENTS remains committed to being a survivor-centred, values-driven organisation that operates with integrity, compassion, and accountability. Through collaboration, advocacy, and continuous organisational development, we aim to strengthen our impact and continue creating meaningful change for those affected by abuse in healthcare settings.

Board Meeting Dates & Attendance



Service Delivery Outcomes



If I hadn't found DIGNITY4PATIENTS, I don't know where I would be today. You helped me feel like a human being again. Before, I had no confidence, but thanks to your support and the dedication of everyone involved, I've been able to rebuild my life.



Support our Work

Thank you for reading this annual report. To continue to expand our service and to continue to be available to assist those who have or who will suffer sexual abuse in our Healthcare services, we require ongoing financial help.

There are many ways in which YOU can support the service we provide:

- Donate via a monthly Standing Order.
- Make a once-off donation.
- Leave us a gift in your will.
- Corporate support from your employer's social responsibility fund.

DIGNITY4PATIENTS

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Board of Directors & Office Staff



Eve Farrelly
Chairperson



Paul Farrell
Treasurer



Barbara O'Shea
Trustee



Gary Rutledge
Trustee



Melissa Agnew
Trustee



Cecilia Ni Choileáin
Trustee

Office Staff



Adrienne Reilly
Chief Executive Officer



Philip O'Donoghue
Operations Manager



Janet Mulroy
Advocacy & Research
Officer



Aisling McGee
Support Officer

Financial Statements for year 2025

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Profit & Loss

	2025	2024
	2025	2024
Income	€ 218,972	€ 222,415
Gross profit	€ 218,972	€ 222,415
Administrative expenses	-€ 205,400	- € 199,014
Operating Loss / profit	€ 13,572	€ 23,401
Profit/(Loss) Profit before taxation	€ 13,572	€ 23,401
Tax on profit	€ 0	€ 0
Profit/(Loss) Profit after taxation	€ 13,572	€ 23,401

Balance Sheet

	2025	Total	2024	Total
Fixed assets				
Tangible assets	€ 6,546	€ 6,546	€ 8,158	€ 8,158
Current assets				
Debtors	€ 2,011		€ 1,975	
Cash at bank and in hand	€ 167,856	€ 169,867	€ 153,740	€ 155,715
Creditors: falling due				
Within one year	-€ 4,382		-€ 3,271	
Net Current Assets		€ 165,485		€ 152,444
Total assets less current liabilities				
after more than one year	-€ 85,365		-€ 87,508	
Net Assets		€ 86,666		€ 73,094
Capital & Reserves				
Accumulated Reserves	€ 86,666		€ 73,094	
Members Funds		€ 86,666		€ 73,094

Staffing & Emoluments 2024

	2025	2024
Employed Staff	4	4
Administration	3	3
Management	1	1
Total Employed Staff	4	4
The aggregate payroll costs incurred during 2024:		
Wages and salaries	€ 140,381	€ 135,303
Social Insurance Costs	€ 15,541	€ 14,953
Pension Costs	€ 5,820	€ 0
Total Payroll Costs	€ 161,742	€ 150,256

These financial statements were approved by the board of directors on 21st July 2026 and signed on behalf of the board of trustees by Dignity4Patient’s Chairperson, Ms. Eve Farrelly, and Treasurer, Mr. Paul Farrell.

Cash Flows from Operating Activities

	2024	2023
Cash Flows from Operating Activities		
Profit/(Loss) for the financial year	€ 13,572	€ 23,401
Adjustments for: Depreciation of tangible assets	€ 2,361	€ 3,096
	€ 15,933	€ 26,497
Movement in Working Capital:		
Trade and other debtors	-€ 36	-€ 332
Trade and other creditors	€1,111	€ 84
Cash generated from operations	€ 17,008	€ 26,249
 Cash Flows from Investing Activities	-€ 749	-
Cash Flows from Financing Activities	-€ 2,143	-€ 3,515
 Movements in Cash Flows		
Net Increase/(Decrease) in Cash & Cash Equivalents	€ 14,116	€ 22,734
Cash & cash equivalents at the beginning of the financial year	€ 153,740	€ 131,006
Cash & cash equivalents at the end of the financial year	€ 167,856	€ 153,740

Notes

Restricted Grant Funding Utilised in 2024

Name of Grantor – Restricted Funding	Deferred Grants from 2024	Grants Awarded in 2025	Cash Received in 2025	Recognised as Income in 2025	Deferred at the End of of 2025
HSE North East Funding - (Dept of Health)	-	€ 106,600	€ 106,600	€ 106,600	-
HSE North East WRC Funds - (Dept of Health)	-	€ 3,413	€ 3,413	€ 3,413	-
Cuan Funding - (Dept of Justice)	€63,333	€ 98,672	€ 98,672	€ 98,672	€ 63,333
Cuan WRC Funds - (Dept of Justice)	-	€ 6,932	€ 6,932	€ 6,932-	
National Lottery Grant	€ 24,174	-	-	€ 21,143	€ 22,031



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